

STATE OF NEW HAMPSHIRE
BEFORE THE
NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION

Pennichuck Water Works, Inc.

ORIGINAL
NH P.U.C. Case No. <u>DW 14-130</u>
Exhibit No. <u># 3</u>
Witness <u>Pang</u> <u>#1</u>
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Petition of Pennichuck Water Works, Inc. for Approval of Financing Transactions

DW 14-130

SUPPLEMENTAL TESTIMONY OF LARRY D. GOODHUE

July 18, 2014

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1 **I. INTRODUCTION**

2 **Q. Would you please state your name, address and position with Pennichuck Water**
3 **Works, Inc.?**

4 **A.** My name is Larry D. Goodhue. My business address is 25 Manchester Street,
5 Merrimack, New Hampshire. I am the Chief Financial Officer of Pennichuck Water
6 Works, Inc. ("PWW"). I have been employed with PWW since December, 2006. I also
7 serve as Chief Financial Officer, Treasurer and Controller of PWW's parent, Pennichuck
8 Corporation ("Pennichuck").

9 **Q. Have you provided written testimony in this proceeding?**

10 **A.** Yes, I provided written testimony in this proceeding dated May 15, 2014.

11 **Q. What is the purpose for this supplemental testimony?**

12 **A.** The purpose for this supplemental testimony is to provide additional and updated
13 information and documents relating to the financing transactions described in my earlier
14 testimony in this docket.

15 **Q. How does this supplemental testimony impact your original testimony?**

16 **A.** This testimony supplements my original pre-filed testimony and does not replace it,
17 except where I expressly indicate later in this supplemental testimony.

18 **Q. Why are you providing this supplemental testimony?**

19 **A.** As indicated in my original pre-filed testimony, there were several aspects of PWW's
20 integrated capital financing plan that were not determined at the time I filed the original
21 testimony. These aspects included:

- 1 • whether to issue \$5.1 million of taxable debt in the form of taxable bonds or a bank credit
2 facility (*see* my original pre-filed testimony at Bates p. 17-18, referred to as “Original
3 Testimony at pp. 17-18” throughout this testimony);
- 4 • whether to issue \$19.5 million in tax-exempt “Capital Project Bonds” all at once at the end of
5 this year, or in two tranches, one at the end of this year and a second tranche at the end of
6 2015 (*see* Original Testimony at p. 21);
- 7 • whether market conditions would require the implementation of credit enhancement measures
8 to support the “Capital Project Bonds” and the “Refinancing Bonds,” such as the
9 establishment of a debt service reserve fund or the acquisition of bond insurance, and what
10 the relative costs and benefits of such credit enhancements would likely be (*see* Original
11 Testimony at p. 26);
- 12 • what the actual terms and conditions of the proposed financing transaction documents
13 (including the bond purchase agreements and the loan and trust agreements) would be,
14 including how the financial covenants of the new financings would change relative to the
15 covenants of PWW’s existing debt (*see* Original Testimony at p. 24-25); and
- 16 • what rating would be applied to the new bonds by the rating agencies, and what impact the
17 proposed financings would have on PWW’s general credit rating (*see* Original Testimony at
18 p. 25).

19 This supplemental testimony provides additional information relative to each of these aspects
20 of the proposed financing transactions.

21 **Q. Does this supplemental testimony address any other points?**

- 1 **A.** Yes. During the course of responding to data requests posed by each of the Office of
2 Consumer Advocate and Staff, PWW identified several points of correction and/or
3 clarification, including:
- 4 • adjustments to various schedules to reflect estimated debt issuance costs based on
5 information available as of the date of this supplemental testimony;
 - 6 • an adjustment to Schedule LDG-2 to reflect the amortization of the updated estimated
7 debt issuance costs;
 - 8 • an adjustment to Note 1 on Schedule LDG-1, page 2 of 2, to read “Total New Debt”
9 instead of “Total SRF Debt”;
 - 10 • adjustments to Schedules LDG-1 and LDG-2 to reflect an additional half-year of
11 depreciation related to the 2013 capital additions, and a reduction in depreciation expense
12 due to plant retirements in 2013; and
 - 13 • an adjustment to Schedule LDG-2 to update interest expense to conform with the amount
14 reflected in the 2013 Annual Report to the NHPUC.

15 This supplemental testimony also updates and clarifies these points.

16 **II. ADDITIONAL INFORMATION ON CERTAIN ASPECTS OF THE PROPOSED**
17 **FINANCINGS**

18 **A. Background and Additional Due Diligence**

19 **Q.** **Mr. Goodhue, have you and others from PWW engaged in any meetings related to**
20 **the proposed financings since the date of your Original Testimony?**

21 **A.** Yes. PWW has conducted a number of meetings related to the proposed financings,
22 including meetings with two bond rating agencies, a bond insurance company, and
23 regular periodic meetings with PWW’s investment bankers and legal advisors. In

1 addition, PWW has engaged in numerous internal meetings relating to this financing
2 proposal and its structure, requirements, metrics, and required approvals.

3 **Q. What was the principal purpose for these meetings?**

4 **A.** The principal purpose for these meetings was to continue to refine the precise terms and
5 conditions of the financing proposals.

6 **Q. Why were these meetings not held earlier in the year?**

7 **A.** Given the scope of the proposed financings and the intended closing date near the end of
8 this year, the timing of these meetings during mid-year allows PWW and its advisors to
9 better assess the terms and conditions that will most likely be required based on market
10 conditions projected to exist near the end of this year at the time of actual issuance of the
11 proposed debt. PWW expects to continue to refine the final terms and conditions of the
12 proposed financing transactions based on actual market conditions through the closing.

13 **B. Status of the Format for the \$5.1 Million Taxable Borrowing**

14 **Q. Mr. Goodhue, would you please describe the most likely format for the borrowing of**
15 **\$5.1 million to reimburse PWW for capital expenditures incurred in 2013?**

16 **A.** As of the date of this testimony, PWW is continuing to evaluate whether to borrow the
17 \$5.1 million portion of this financing plan through the Credit Facility alternative
18 described in the Original Testimony at p. 17, or the Taxable Bond alternative. Very
19 recent developments in the markets for these two options have indicated that the
20 economic consequences for PWW and its customers are roughly equivalent. Exhibit
21 LDG (Supp) 1 provides a framework for evaluating this decision, comparing the relative
22 projected costs, including issuance costs and interest rate costs, of borrowing the funds
23 under the Credit Facility to the projected costs of borrowing the funds under the Taxable

1 Bonds. As indicated by the Exhibit, based on market conditions prevailing as of the date
2 of this supplemental testimony, the comparison of the two options is roughly equivalent.
3 Other factors that impact this decision include evaluation of which options may provide
4 the most favorable covenant structure

5 **Q. Is it possible to provide at this time a projected range of interest rates within which**
6 **you expect to be able to borrow these funds under the Credit Facility?**

7 A. As of the date of this testimony, based on discussions with its advisors, PWW projects
8 that the interest rates for this Credit Facility will be between 4.5% and 5.0%. As
9 discussed in my Original Testimony at p. 18, and earlier in this testimony, these rates are
10 subject to market changes up until the time that the Credit Facility closing occurs.

11 **Q. Do you have proposed documentation for the Credit Facility or the Taxable Bonds**
12 **at this time?**

13 A. No, we do not yet have draft documents at this time. PWW expects to be able to provide
14 these legal documents related to the two options, in draft form, to the Commission and
15 the other parties in this proceeding by August.

16 **C. Status of Issuance Plans for the Capital Project Bonds**

17 **Q. Mr. Goodhue, has PWW made any determination yet regarding whether to issue the**
18 **\$19.5 million in Capital Project Bonds in one or two tranches?**

19 A. No, as of the date of this supplemental testimony, PWW has not yet made a final
20 determination whether to issue the Capital Project Bonds in one or two tranches, or more
21 specifically, whether to issue the entire \$19.5 million in Capital Project Bonds all at once
22 near the end of this year, or issuing \$5.401 million at the end of this year to fund 2014
23 capital projects, and then issuing the balance (to fund 2015 and 2016 capital projects) at

1 the end of 2015. In making this determination, PWW must evaluate, based on best
2 available information and projections, which option would be most likely to provide the
3 lowest cost to PWW, and therefore, to PWW's customers. Key assumptions and
4 variables in such an analysis include the relative issuance costs of the two options, the
5 costs of escrowing funds if all bonds are issued at the end of 2014, and projections of
6 future interest rates. I have attached a framework for examining these differences as
7 Exhibit LDG (Supp) 2. As indicated in this Exhibit, based on the assumptions shown in
8 the Exhibit, PWW (and therefore PWW's customers) would be indifferent between the
9 two alternatives, on a present value basis, as long as the interest rates on the bonds to be
10 issued at the end of 2015 were no more than 33 basis points higher than the rates
11 projected to prevail at the end of 2014. If interest rates were higher than this "breakeven"
12 point, however, PWW would be better off to issue all bonds in one tranche at the end of
13 2014.

14 **Q. Based on this framework, can you offer any projection of which alternative PWW**
15 **would be likely to select as the best option?**

16 A. Yes. Based on the framework and assumptions shown in Exhibit LDG (Supp) 2, PWW
17 currently anticipates that the best option will be to issue all of the Capital Project Bonds
18 in one tranche at the end of 2014. This assessment is primarily based on the assumption
19 that prevailing market interest rates will increase over the next 18 months by an amount
20 greater than the "breakeven" point shown in the Exhibit. While any projection of future
21 interest rates is, by necessity, speculative, we have based this assumption on general
22 discussions with our investment advisors and on projections of independent third parties,
23 such as the Congressional Budget Office.

1 **Q. When will PWW be in a position to make a final determination between these two**
2 **options?**

3 A. PWW anticipates that it will be in a position to make this final determination based on the
4 framework set forth in Exhibit LDG (Supp) 2 in the last few weeks leading up to the
5 closing on this overall financing plan.

6 **D. Status of Credit Enhancements**

7 **Q. Mr. Goodhue, has PWW determined yet whether it will be required to implement**
8 **any credit enhancement measure in the form of a debt service reserve fund or bond**
9 **insurance?**

10 A. As of the date of this supplemental testimony, based on discussions with its advisors and
11 others, PWW does not anticipate that it will be required to establish a debt service reserve
12 fund to support the Credit Facility or the bonds to be issued pursuant to PWW's
13 Integrated Capital Finance Plan.

14
15 With regards to bond insurance, PWW has not yet made a final decision whether
16 obtaining bond insurance would be economically advantageous to PWW and its
17 ratepayers. PWW will make this final determination based on the analytical framework
18 attached to this supplemental testimony as Exhibit LDG (Supp) 3. As shown in this
19 Exhibit, it appears that, based on current assumptions, the estimated benefits of the lower
20 borrowing costs attributable to bond insurance would be greater than the estimated costs
21 of obtaining the bond insurance. PWW expects that it will continue to review this
22 analysis as it receives further information concerning interest rates, other market
23 requirements and general credit ratings.

1 **Q. How would the determination not to implement a debt service reserve fund impact**
2 **the proposed financings?**

3 A. The ability to issue these bonds without having to fund a debt service reserve fund is
4 significant, in that PWW will not have to either borrow the extra funds needed for the
5 reserve fund, or provide for such funding by obtaining a surety bond. As indicated in my
6 Original Testimony, the debt service reserve fund requirement was anticipated to be
7 approximately \$5.4 million. PWW now expects that the significant costs related to
8 establishing and funding a debt service reserve fund may be eliminated from the overall
9 debt service costs of this financing plan.

10 **E. Status of Documentation for the Capital Project Bonds and Refinancing**
11 **Bonds**

12 **Q. Has PWW made any progress with respect to the documentation for the proposed**
13 **issuance of the Capital Project Bonds and the Refinancing Bonds?**

14 A. Yes. PWW and its advisors have been engaged in discussions with the underwriters and
15 the New Hampshire Business Finance Authority, and their representatives, since the date
16 of my Original Testimony. In the course of these discussions, we have exchanged
17 proposals with respect to the form of the Bond Purchase Agreement and the Loan and
18 Trust Agreement that will govern the issuance of the Capital Project Bonds and the
19 Refinancing Bonds.

20 **Q. Please describe the functions of the Bond Purchase Agreement.**

21 A. The Bond Purchase Agreement will be entered into by TD Securities (USA) LLC, as the
22 underwriter (“TD Securities”), the Business Finance Authority of the State of New
23 Hampshire as the issuer (“NHBFA”) and PWW as the borrower. Under the Bond

1 Purchase Agreement, TD Securities, as the underwriter of the bond issuance, agrees to
2 purchase all of the Capital Project Bonds and the Refinancing Bonds (as well as the
3 Taxable Bonds, if the Taxable Bond alternative is used instead of the Credit Facility, but
4 in either case, collectively the “Series 2014 Bonds”), and to market the Series 2014
5 Bonds for sale to the public.

6 **Q. Please describe the functions of the Loan and Trust Agreement.**

7 A. The Loan and Trust Agreement will be entered into by NHBFA, PWW and The Bank of
8 New York Mellon Trust Company, N.A., as Trustee (“BNY Mellon”). Under the Loan
9 and Trust Agreement, the NHBFA will issue the Series 2014 Bonds and loan the net
10 proceeds of the bond issuance to PWW. PWW repays the loan from the NHBFA through
11 payment to BNY Mellon of all amounts necessary to pay amounts due on the bonds
12 issued by the NHBFA. The NHBFA assigns to BNY Mellon, in trust for the benefit and
13 security of the bondowners, NHBFA’s rights under the Loan and Trust Agreement and
14 the revenues to be received from PWW.

15 **Q. How would you describe the status of the negotiations over the terms of these two**
16 **documents?**

17 A. PWW and other parties, and their respective advisors, have exchanged several drafts of
18 these documents. While the terms and conditions of these documents will not be finally
19 determined until they are executed near the closing date, PWW believes that the final
20 forms of the Bond Purchase Agreement and Loan and Trust Agreement will be
21 substantially in the form of the draft agreements attached as Exhibits LDG (Supp) 4 and
22 LDG (Supp) 5. Examples of terms that will likely see some additional changes to these
23 documents will include financial covenants and final pricing.

1 **Q. When do you expect that these two documents will be finalized?**

2 A. PWW anticipates that these documents will be finalized during August.

3 **F. Status of Credit Ratings**

4 **Q. Mr. Goodhue, do you have any updates regarding the review of the proposed bonds**
5 **by the rating agencies?**

6 A. Since the date of my Original Testimony, PWW and its representatives have engaged in
7 meetings and discussions with both the Moody's Investors Service and Standard and
8 Poors rating agencies. At this time, neither agency has issued any final rating with
9 respect to the bonds, nor do we expect that such final ratings will be issued until the
10 closing date. However, at this time, based on our discussions, PWW anticipates that the
11 proposed debt issuances will not have any material adverse impact, and indeed may have
12 a positive impact, on PWW's current credit ratings.

13 **III. UPDATES TO ORIGINAL TESTIMONY AND SCHEDULES**

14 **Q. Mr. Goodhue, you indicated that PWW had identified several changes and**
15 **corrections that it would like to make. Could you describe these now?**

16 A. Yes. During the course of responding to data requests posed by each of the Office of
17 Consumer Advocate and Staff, PWW identified several points of correction and/or
18 clarification. In addition, we would like to make certain changes to reflect updated
19 information obtained since the date of my Original Testimony. These adjustments and
20 changes are presented in the attached Schedules LDG-1 through LDG-4. I request that
21 any references to these schedules in my Original Testimony be construed to be references
22 to the revised Schedules attached to this supplemental testimony.

1 **Q. Do these schedules include an update with respect to the estimated issuance costs of**
2 **consummating the transactions contemplated by the Integrated Capital Finance**
3 **Plan?**

4 A. Yes. I have attached Exhibit LDG (Supp) 6 which presents an itemization of the assumed
5 issuance costs for these transactions under two scenarios, one where all bonds are issued
6 in 2014, and a second where some of the bonds are issued in 2015 (a second tranche).
7 The revised schedules reflect the assumption that all bonds are issued in 2014.

8 **Q. Mr. Goodhue, does this conclude your supplemental testimony?**

9 A. Yes, it does.